



No. S-231620
VICTORIA REGISTRY

IN THE SUPREME COURT OF BRITISH COLUMBIA

Between:

THE FRIENDS OF FAIRY CREEK SOCIETY

PETITIONER

and

THE ATTORNEY GENERAL OF CANADA, THE MINISTER OF THE ENVIRONMENT AND CLIMATE CHANGE,
THE ATTORNEY GENERAL OF BRITISH COLUMBIA and MINISTER OF FORESTS

RESPONDENT

REPLY TO RESPONSE

Filed by: THE FRIENDS OF FAIRY CREEK SOCIETY

THIS IS A REPLY TO the Response of Teal Cedar filed on June 21, 2023.

Part 1: ORDERS CONSENTED TO

The Application Respondents consent to the granting of the orders set out in the following paragraphs of Part 1 of the notice of application on the following terms: **NIL**.

Part 2: ORDERS OPPOSED

The Application Respondents oppose the granting of the orders set out in the following paragraphs of Part 1 of the notice of application: **ALL**.

Part 3: ORDERS ON WHICH NO POSITION IS TAKEN

The Application Respondents take no position on the granting of the orders set out in the following paragraphs of Part 1 of the notice of application: **NIL**.

Part 4: FACTUAL BASIS

1. The Petition is properly made to seek declaratory relief that would settle a live issue between the parties.
2. We agree with paragraphs 1-6 of the factual basis of the Application of the Attorney General of British Columbia, repeated here for convenience:
 1. Under the *Forest Act*, R.S.B.C. 1996, c. 157, a “tree farm licence” is an area-based tenure that grants the licensee the right to harvest timber and the obligation to manage and conserve forest resources within the area.
 2. Tree Farm Licence 46 (“**TFL 46**”), located on southern Vancouver Island, is held by Teal Cedar Products Ltd. (“**Teal Cedar**”).
 3. The forest practices of licensees like Teal Cedar are regulated by a wide variety of provincial and federal legislation, including the federal *Migratory Birds Regulations, 2022*, SOR/2002-105 (the “**MBR**”).
 4. Section 5 of the *MBR* prohibits, except in certain circumstances, the harassment of certain species of birds and the destruction of their nests.
 5. Contravening s. 5 of the *MBR* is an offence that is punishable, on conviction by indictment, by imprisonment of up to three years, a fine of up to \$1 million, or both (see *Migratory Birds Convention Act, 1994*, S.C. 1994, c. 22, s. 13). Alleged offences under the *MBR* are prosecuted by the Public Prosecution Service of Canada.
 6. The marbled murrelet is one of the species of bird protected by the *MBR*.
3. The Petition alleges that British Columbia and Canada have allowed Teal Cedar to destroy marbled murrelet nests and to harass marbled murrelets, in contravention of the *MBR*. Permission to destroy nests in contravention of the federal *MBR* cannot be granted through provincial permits, absent some federal-provincial agreement to that effect.
4. The AGBC, AGC, and Teal Cedar are proceeding on the basis that provincial permits can provide an exemption to the prohibitions contained in the *MBR*. Teal Cedar does not explain how this is legally possible.
5. The following are facts of which the Court may take judicial notice (the legal element of which is addressed at the end of the next section):
 - a. Logging of old-growth forests in TFL 46 has been the subject of significant controversy and litigation over the last three years. This has led to a number of litigation matters before the

BC Supreme Court and BC Court of Appeal, and BC Small Claims Court, including injunction applications, contempt proceedings, small claims court matters, complaints regarding RCMP conduct, and most recently a civil claim for conspiracy.

- b. The above litigation involves Teal Cedar and the Attorney Generals for Canada and British Columbia, both of whom support what they refer to as Teal Cedar's lawful right to log old-growth trees. Both of whom have also supported the prosecution of people protesting the logging of old-growth forests in TFL 46.
- c. The dispute over old-growth logging in Fairy Creek has resulted in the largest number of arrests for civil disobedience in Canadian history. It is commonly compared with the "war in the woods" of the early 1990's, which previously held that record, and was a similar dispute.
- d. The question of whether Teal Cedar's logging of old-growth in TFL 46 is in compliance with the MBR is a critical part of a significant public dispute.

Part 5: LEGAL BASIS

Rule 2-1(2)(c) mandates proceeding by petition

1. Under Rule 2-1(2)(c) a petition is the appropriate manner to proceed where "the sole or principal question at issue is alleged to be one of construction of an enactment, will, deed, oral or written contract or other document" (underlining added).
2. The issue here is not moot – old-growth trees which are the sole nesting habitat for the marbled murrelet, a species protected under the MBR, are falling every day.
3. Members of the Friends of Fairy Creek Society Petitioner have been involved in the public dispute over logging of old-growth trees in TFL 46 for over two years. This is a live issue.

The declaration would have practical effect

4. Teal Cedar argues that granting the declaration sought is beyond the proper role of the Court. For that reason the law on declarations is repeated here.
5. *West Moberly First Nations v. British Columbia*, 2020 BCCA 138 (at para. 310); *Wakelam v. Wyeth Consumer Healthcare/Wyeth Soins de Sante Inc.*, 2014 BCCA 36 stand for the proposition that "a court looks at the practical value of the declaration" and asks "whether a useful purpose would be served" by the declaration.
6. In Petitions for declaration the test is (*West Moberly First Nations v. British Columbia*, 2020 BCCA 138 (CanLII), <<https://canlii.ca/t/j7t7m>>), para. 45 (West Moberly));

(1) the dispute must be real and substantial, such that it is not moot, academic, or may not arise; and (2) if the dispute is real, the court must determine whether granting the declaration requested would have any practical effect of resolving the issues in the case.

7. And here it clearly does. This is related to a long-standing and very public conflict over the logging of old-growth in southern Vancouver Island and particularly in TFL 46. Hundreds of people have been arrested for protesting (contempt) or other violations of the law, while trying to stop the logging of old-growth trees. The rule of law has repeatedly been raised as a central issue in this dispute.
8. The Respondent relies on *Pereira v. British Columbia (Workers' Compensation Board)*, 2023 BCCA 195 (CanLII), <<https://canlii.ca/t/jx1w2>> ("Pereira"), although it does not add anything new to the law, and is an exceptional case where the Applicant won on appeal in a Worker's Compensation Board matter, which was remanded, and appealed anyway – seeking declaratory relief in addition to her victory granting remand. The declaration sought was clearly superfluous to Pereira's case.
9. The key passage from Pereira (para. 16) is that a declaration..

... is not a mere observation or comment by the court on how it views a situation. Rather, it is a binding statement by the court establishing a right, power, duty or status. A declaration is a discretionary remedy. Even if a person establishes the existence of a right, power, duty or status, a court will generally not grant the remedy unless it considers that it will have practical effect and resolve an extant legal dispute.
10. That is agreed, and conforms with the Petitioner's Petition. It is an established role for declarations to delineate boundaries between the application of federal and provincial law. The federal and provincial governments have diligently prosecuted protestors, and protected Teal Cedar's "lawful right to log" old growth trees, at least in part, on the misguided assumption that Teal Cedar is in compliance with the MBR. Judicial statutory interpretation will bring necessary clarity to this situation.
11. A key issue in this case, which both Applicants seek to avoid, is - does the rule of law apply with the same vigour to those that regulate the logging of old growth trees in TFL 46 as it does to those who protest against it.

The history of declaratory relief – distinguishing between federal and provincial powers

12. The BCCA has also noted, in allowing an appeal and remitting a case on striking of a request for a declaration, that "the broad nature of declaratory relief and the varied circumstances in which a court may exercise its discretion to grant, or refuse, such relief." (*Whitechapel Estates Ltd. v. Canada (Ministry of Transportation and Highways)*, 1998 CanLII 6006 (BC CA), <<https://canlii.ca/t/1dxsw>>, para. 45).

13. In (*Kourtessis v. M.N.R.*, 1993 CanLII 137 (SCC), [1993] 2 SCR 53, <<https://canlii.ca/t/1fs46>>) the SCC reviewed the history of requests for declaratory relief, noting that they were opposed in the British courts of Chancery until legislation was brought in, and that in British Columbia and Canada:
- ... partly in response to the statutory changes, the courts came to realize the value of the declaration as a remedy in the modern law; see Zamir at pp. 4-6. The landmark decision of *Dyson v. Attorney General*, [1911] 1 K.B. 410 (C.A.), signalled the awareness in the courts of the utility of the declaration as a remedy for contesting Crown actions. This proved of great value in Canada as a means of determining whether laws fell within federal or provincial powers; see *Canada (Attorney General) v. Law Society (British Columbia)*, 1982 CanLII 29 (SCC), [1982], 2 S.C.R. 307 [[1982] 5 W.W.R. 289, 37 B.C.L.R. 145], and it seems quite natural that it should also be used as a means of testing the conformity of legislation with the Charter in appropriate cases.
14. The critical here is – can the province issue permits which allow the contravention of the federal MBR? The Applicant wishes the court to avoid this issue which encourages perception that the rule of law only applies to those who oppose old growth logging. This undermines the rule of law and with it the reputation of the administration of justice.
15. Teal Cedar argues that there is no live issue, or if there is, that it amounts to a prosecution of Teal Cedar, which is not a permissible use of a declaration. The request for a declaration is not the equivalent of seeking a conviction. It is at heart a question of statutory interpretation which does not touch on whether Teal Cedar is otherwise authorized to log or whether – even if it were not otherwise authorized – it is in compliance with the federal avoidance guidelines.
16. Although here the issue is not one of the AGBC violating the MBR per se, rather it is about whether the Province can purport to permit violation of the federal MBR or grant exemption to it's application. Regardless, the issue of the rule of law is the same.
17. Even if the central issue were not on a contest of federal and provincial laws, our Court of Appeal has held that in the face of a significant public controversy it is appropriate for the court to interpret a statute to provide clarification of the powers of the Province. (*The Association for the Protection of Fur-Bearing Animals v British Columbia (Minister of Environment and Climate Change Strategy)*, 2017 BCSC 2296 (CanLII), <<https://canlii.ca/t/hp9tg>>).

A contradictor

18. Another critical element in considering whether a case should be struck is having a contradictor, or someone who opposes the request for a declaration (*Whitechapel Estates Ltd. v. Canada (Ministry of Transportation and Highways)*, 1998 CanLII 6006 (BC CA), <<https://canlii.ca/t/1dxsw>>, para. 44, relying on *Solosky v. The Queen*, [1979 CanLII 9 \(SCC\)](#), [1980] 1 S.C.R. 821 (Solosky)).

19. Here Teal Cedar has filed a Response, and stated a willingness to become a party, filling the role of contradictor.

Not a declaration that TC has committed an offence

20. The Respondent states that it is improper to seek a declaration that anyone (here TC) has committed an offence. That is not the declaration sought. The declaration sought is regarding the relationship between the MBR, as a federal law, and the provincial licenses which TC has which both the AGBC and AGC seem to argue (again, without saying directly) somehow permits violation of the MBR.

The Migratory Birds Convention and the Vienna Convention

21. Canada signed and ratified the Migratory Birds Convention in 1916 (then called the Migratory Bird Treaty). Its purpose was stated as “... being desirous of saving from indiscriminate slaughter and of insuring the preservation of such migratory birds as are either useful to man or are harmless, have resolved to adopt some uniform system of protection which shall effectively accomplish such objects.”

22. In order to implement the Treaty Canada enacted the Migratory Birds Convention Act (MBCA) in 1917, and updated in 1994. The stated purpose of the MBCA is to “implement the Convention by protecting and conserving migratory birds — as populations and individual birds — and their nests.”

23. Canada states in their “[f]acts” section that “TFL 46 is not on federal land.” Canada does not clarify the relevance of this statement. But in the context of Canada’s, the Province’s, and Teal Cedar’s Responses and Applications related to the Petition there is the lingering implication that somehow provincial jurisdiction operates to render ineffective the MBR in TFL 46.

24. It appears to be Teal Cedar’s, Canada’s and British Columbia’s argument that provincial permits can provide an exemption to the application of a federal statute, except in a slightly different form, by suggesting that the MBCA does not apply on provincial land. Like the AGBC, this argument is made by implication, without saying it directly – and it is also false.

25. If this is their position, as the basis for their argument that the action is “certain to fail,” it is countered by the MBCA, which clearly states that it applies The MBCA applies “in Canada and in the exclusive economic zone of Canada.” (MBCA s. 2.1).

26. The AGBC’s argument is the flipside of this, with an additional contortion – they seem to argue, again without saying directly, that a provincial permit on provincial land is sufficient to excuse violations of a federal statute.

27. Teal Cedar argues a further twist on these positions: that they a) do not destroy marbled murrelet nests, and b) are permitted to do their work by both levels of government.

28. Canada's position as stated in their Application, supported by Teal Cedar here, violates the Vienna Convention on the Law of Treaties, which says in Article 27, and which Canada has also signed and ratified "A party may not invoke the provisions of its internal law as justification for its failure to perform a treaty. This rule is without prejudice to article 46."
29. These together purport to create a regulatory scheme at odds with the Constitutional division of powers, Canada's international commitments, and common sense.

Judicial notice

30. The law regarding judicial notice was succinctly summarized *Johnson v. Brielmayer*, 2021 ONSC 1245 (CanLII), <<https://canlii.ca/t/jd7lg>>, as "[j]udicial notice is the acceptance of a fact without proof. The Supreme Court stated that it applies to two kinds of facts: "(1) facts which are so notorious as not be the subject of dispute among reasonable persons; and (2) facts that are capable of immediate and accurate demonstration by resorting to readily accessible sources of indisputable accuracy": *R. v. Williams*, [1998 CanLII 782 \(SCC\)](#), [1998] 1 S.C.R. 1128, at para. [54](#)" (at para. 46).
31. In that case the court refused to take judicial notice of predicted future events, but found that it could take judicial notice that "we are experiencing a terrible global pandemic, caused by a novel coronavirus that is highly transmissible and has tragically caused deaths and illness across Canada, that "the virus affects people of all ages and that Toronto has experienced a higher number of cases than other parts of Ontario" and that "Canada has approved two vaccines that are in the process of being administered across Canada" (at para 47).
32. In *British Columbia (Attorney General) v. Alberta (Attorney General)*, 2019 FC 1195 (CanLII), [2020] 2 FCR 124, <<https://canlii.ca/t/j2kgx>>, a case where BC was seeking a declaration of unconstitutionality regarding Alberta's *Preserving Canada's Economic Prosperity Act*, and Alberta had moved to strike, the FC took judicial notice of "the extent to which our society is dependent on petroleum products, in particular gasoline and diesel, for its daily functioning" (at para 145).
33. This case engages Charter values, the interpretation of statutes, and the division of powers between the federal and provincial governments. The facts which are subject of judicial notice are "so notorious as not be the subject of dispute among reasonable persons" and "capable of immediate and accurate demonstration by resorting to readily accessible sources of indisputable accuracy." These facts are ideally suited for judicial notice.

Standing

34. The Friends of Fairy Creek Society Petitioner seeks to bring this petition on the basis of public interest standing. The factors to be considered by the court in determining whether to grant public interest standing are:

- a. whether there is a serious justiciable issue raised;
- b. whether the plaintiff has a real stake or a genuine interest in it; and
- c. whether, in all the circumstances, the proposed suit is a reasonable and effective way to bring the issue before the courts (*Canada (Attorney General) v. Downtown Eastside Sex Workers United Against Violence Society*, 2012 SCC 45 (CanLII), [2012] 2 SCR 524, <<https://canlii.ca/t/fss7s>> ["SWUAV"] at para 37).

35. These factors are to be applied flexibly and purposively (SWUAV at paras 37-52).

36. This a serious justiciable issue raised, the petitioner has a real stake or a genuine interest in it; and the proposed suit is a reasonable and effective way to bring the issue before the courts.

37. Further, the Friends of Fairy Creek Society Petitioner raises a novel legal issue, whether the province may create exceptions to the application of the MBR. Therefore this is a case of first instance, which is a factor in favour of granting public interest standing (*Port Clements (Village) (Re)*, 2015 BCSC 1675 (CanLII), <<https://canlii.ca/t/gl6wn>>, para. 34).

Part 6: MATERIAL TO BE RELIED ON

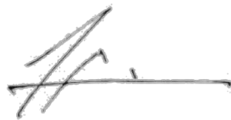
- 1. Pleadings and such other material as counsel may advise.

The Application Respondents estimate that the application will take 1 day

- [X] The Application Respondents have filed in this proceeding a document that contains the Application Respondents' address for service.

Date: July 25, 2023

Steven M. Kelliher



Signature of Lawyer for Application Respondents, Friends of Fairy Creek Society